



LWCF Proposal Description and Environmental Screening Form

The purpose of this Proposal Description and Environmental Screening Form (PD/ESF) is to provide descriptive and environmental information about a variety of Land and Water Conservation Fund (LWCF) state assistance proposals submitted for National Park Service (NPS) review and decision. The completed PD/ESF becomes part of the “federal administrative record” in accordance with the National Environmental Policy Act (NEPA) and its implementing regulations. The PD portion of the form captures administrative and descriptive details enabling the NPS to understand the proposal. The ESF portion is designed for States and/or project sponsors to use while the LWCF proposal is under development. Upon completion, the ESF will indicate the resources that could be impacted by the proposal enabling States and/or project sponsors to more accurately follow an appropriate pathway for NEPA analysis: 1) a recommendation for a Categorical Exclusion (CE), 2) production of an Environmental Assessment (EA), or 3) production of an Environmental Impact Statement (EIS). The ESF should also be used to document any previously conducted yet still viable environmental analysis if used for this federal proposal. The completed PD/ESF must be submitted as part of the State’s LWCF proposal to NPS.



Name of LWCF Proposal:	Campbell Creek Greenbelt
Date Submitted to NPS:	3/27/2011

Prior LWCF Project Number(s) *List all prior LWCF project numbers and all park names associated with assisted site(s):*

Grant Nos.:	Name	Amendments	Grant Approved	Expiration	Start
02-00173	Campbell Creek near Dimond Blvd.	1, 2	5/7/74	12/31/75	10/23/73
02-00179	Campbell Creek Greenbelt—Lake Otis-Dimond	1 – 3	6/14/74	12/31/76	4/15/74
02-00180	Campbell Creek Greenbelt Park System	1 – 10	6/28/74	12/31/78	6/28/74

Park Name: Campbell Creek Greenbelt

Local or State Project Sponsoring Agency *(recipient or sub-recipient in case of pass-through grants):*

Municipality of Anchorage
Parks & Recreation Department
632 W. 6th Avenue
Anchorage, AK 99501

Local or State Sponsor Contact:

Name/Title:
Tom Korosei, Landscape Architect
Office/Address:
Municipality of Anchorage
Parks & Recreation Department
632 W. 6th Avenue, Suite 630
Anchorage, AK 99501
Phone: 343-4503
E-mail: koroseitj@muni.org

Step 1. Type of LWCF Proposal

Project Amendment



6(f) conversion proposal. Complete Steps 3B, and 5 through 7.

Step 3. Project Amendment (See LWCF Manual for guidance.)

B. Section 6(f)(3) Conversion Proposal

- State and NPS have agreed to the original 6(f)3 boundary (include documentation)
- State and NPS have agreed to the footprint of the conversion (include documentation)
- State and NPS have conceptually agreed to replacement parcel (include documentation)
- State and NPS have agreed to the development required at replacement site (include documentation)
- NPS has agreed, based on the current information, that an EIS is not likely to be needed.



Determination of NEPA Pathway for Conversions

1. Is the proposed conversion more than five acres or 10% of the total 6(f) acreage, whichever is less?
 - Yes – prepare an environmental assessment. See manual chapter 46.b(1)
 - No – continue to next question
2. Is the proposed replacement property contiguous to the park where the conversion is occurring?
 - No – prepare an environmental assessment. See manual chapter 46.b(1)
 - Yes – continue to step 6 and fill out the screening form, then answer next question
3. Do any environmental impacts associated with your proposal exceed minor? Or have you answered “yes” to any of the questions in table B of the screening form?
 - Yes – prepare an environmental assessment. See manual chapter 46.b(1)
 - No – your proposal may qualify for a categorical exclusion. Continue to next page.

The Section 6(f)(3) conversion proposal including the required NEPA environmental review documents (CE recommendation or an EA document) must focus on the loss of public outdoor recreation park land and recreational usefulness, and its replacement per 36 CFR 59, and **not** the activities precipitating the conversion or benefits thereof, such as the impacts of constructing a new school to relieve overcrowding or constructing a hotel/restaurant facility to stimulate the local economy. Rather, the environmental review must 1) focus on “resource impacts” as indicated on the ESF (Step 6), including the loss of public park land and recreation opportunities (ESF A-15), and 2) the impacts of creating new replacement park land and replacement recreation opportunities. A separate ESF must be generated for the converted park area and each replacement site. Section 6(f)(3) conversions always have more than minor impacts to outdoor recreation (ESF A-15) as a result of loss of parkland requiring an EA, except for “small” conversions as defined in the LWCF Manual Chapter 8.

Step 4. Conversion amendment checklist

Attach the following required documents: [SEE ATTACHED](#)

- 1) A letter of transmittal from the SLO recommending the proposal.
- 2) A detailed explanation of the sponsor's need to convert the Section 6(f) parkland including all efforts to consider other practical alternatives to this conversion, how they were evaluated, and the reasons they were not pursued.
- 3) An explanation of how the conversion is in accord with the State Comprehensive Outdoor Recreation Plan (SCORP).
- 4) For the park site proposed for conversion:
 - a) A completed DNF with the post conversion park acreage
 - b) A location map of the proposed conversion site
 - c) A map of the existing 6(f) boundary with an overlay of the proposed conversion area. When determining the size of the conversion, consider not only the physical footprint of the activity precipitating the conversion, but how the precipitating activity will impact the entire 6(f) park area. In many cases the size of the converted area is larger than the physical footprint.
 - d) A description of the recreation resources, facilities, and recreation opportunities that will be impacted, displaced or lost by the proposed conversion. For proposals to partially convert a Section 6(f) park area, the remaining 6(f) park land must remain recreationally viable and not be impacted by the activities that are precipitating the conversion. If it is anticipated that the precipitating activities impact the remaining Section 6(f) area, the proposed area for the conversion should be expanded to encompass all impacted park land.
 - e) Description of the community and population served by the park, including users of the park and uses.
 - f) For partial conversions, a new final 6(f) map.
- 5) For each proposed replacement site:
 - a) A completed DNF
 - b) A location map
 - c) A new 6(f) map for the replacement parcel. If the site will be added to an existing public park/outdoor recreation area, indicate on map.
 - d) Description of the site's physical characteristics and resource attributes with number and types of resources and features on the site, for example, 15 acres wetland, 2,000 feet beachfront, 50 acres forest, scenic views, 75 acres riparian, vacant lot, special habitat, any unique or special features, structures, recreation amenities, historic/cultural resources, hazardous materials/contamination history, restrictions, institutional controls, easements, rights-of-way, overhead/underground utilities including overhead wires, towers, etc.
 - e) Identification of the owner of the replacement site and its recent history of use/function up to the present.
 - f) Detailed explanation of how the proposed replacement site is of reasonably equivalent usefulness and location as the property being converted, including a description of the recreation needs that will be met by the new replacement parks, populations to be served, and new outdoor recreation resources, facilities, and opportunities to be provided.
 - g) Identification of owner and manager of the new replacement park
 - h) Timeframe for completing the new construction required to replace the recreation opportunity lost per the terms of conversion approval and the date the replacement park(s) will be open to the public.
- 6) NEPA EA or EIS, if required.

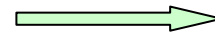
Step 5. Summary of Previous Environmental Review (including E.O. 12372 - Intergovernmental Review)

To avoid duplication of effort and unnecessary delays, describe any prior environmental review undertaken at any time and still viable for this proposal or related efforts that could be useful for understanding potential environmental impacts. Consider previous local, state, federal (e.g. HUD, EPA, USFWS, FHWA, DOT) and any other environmental reviews. At a minimum, address the following:

1. Date of environmental review(s), purpose for the environmental review(s) and for whom they were conducted.
2. Description of the proposed action and alternatives.
3. Who was involved in identifying resource impact issues and developing the proposal including the interested and affected public, government agencies, and Indian tribes.
4. Environmental resources analyzed and determination of impacts for proposed actions and alternatives.
5. Any mitigation measures to be part of the proposed action.
6. Intergovernmental Review Process (Executive Order 12372): Does the State have Clearinghouse process? Yes _____ No X____. If yes, has the LWCF Program been selected for review under the State Clearinghouse process? Yes _____ No _____. If yes, was this proposal reviewed by the appropriate State, metropolitan, regional and local agencies, and if so, attach any information and comments received about this proposal. If proposal was not reviewed, explain why not.
7. Public comment periods (how long, when in the process, who was invited to comment) and agency response.
8. Any formal decision and supporting reasons regarding degree of potential impacts to the human environment.
9. Was this proposed LWCF federal action and/or any other federal actions analyzed/reviewed in any of the previous environmental reviews? If so, what was analyzed and what impacts were identified? Provide specific environmental review document references.

Use resource impact information generated during previous environmental reviews described above and from recently conducted site inspections to complete the Environmental Screening Form (ESF) portion of this PD/ESF under Step 6. Your ESF responses should indicate your proposal's potential for impacting each resource as determined in the previous environmental review(s), and include a reference to where the analysis can be found in an earlier environmental review document. If the previous environmental review documents contain proposed actions to mitigate impacts, briefly summarize the mitigation for each resource as appropriate. The appropriate references for previous environmental review document(s) must be documented on the ESF, and the actual document(s) along with this PD/ESF must be included in the submission for NPS review.

Proceed to Steps 6 & 7



Step 6. Environmental Screening Form (ESF)

This portion of the PD/ESF is a working tool used to identify the level of environmental documentation which must accompany the proposal submission to the NPS. By completing the ESF, the project sponsor is providing support for its recommendation in Step 7 that the proposal either:

1. meets criteria to be categorically excluded (CE) from further NEPA review and no additional environmental documentation is necessary; or
2. requires further analysis through an environmental assessment (EA) or an environmental impact statement (EIS).

An ESF alone does not constitute adequate environmental documentation unless a CE is recommended. If an EA is required, the EA process and resulting documents must be included in the proposal submission to the NPS. If an EIS may be required, the State must request NPS guidance on how to proceed.

The scope of the required environmental analysis will vary according to the type of LWCF proposal. For example, the scope for a new LWCF project will differ from the scope for a conversion. Consult the LWCF Manual for guidance on defining the scope or extent of environmental analysis needed for your LWCF proposal. As early as possible in your planning process, consider how your proposal/project may have direct, indirect and cumulative impacts on the human environment for your type of LWCF action so planners have an opportunity to design alternatives to lessen impacts on resources, if appropriate. When used as a planning tool in this way, the ESF responses may change as the proposal is revised until it is ready for submission for federal review. Initiating or completing environmental analysis after a decision has been made is contrary to both the spirit and letter of the law of the NEPA.

The ESF should be completed with input from resource experts and in consultation with relevant local, state, tribal and federal governments, as applicable. The interested and affected public should be notified of the proposal and be invited to participate in scoping out the proposal (see LWCF Manual Chapter 4). At a minimum, a site inspection of the affected area must be conducted by individuals who are familiar with the type of affected resources, possess the ability to identify potential resource impacts, and to know when to seek additional data when needed.

At the time of proposal submission to NPS for federal review, the completed ESF must justify the NEPA pathway that was followed: CE recommendation, production of an EA, or production of an EIS. The resource topics and issues identified on the ESF for this proposal must be presented and analyzed in an attached EA/EIS. Consult the LWCF Manual for further guidance on LWCF and NEPA.

The ESF contains two parts that must be completed:

Part A. Environmental Resources

Part B. Mandatory Criteria

Part A: For each environmental resource topic, choose an impact estimate level (none, negligible, minor, exceeds minor) that describes the degree of potential negative impact for each listed resource that may occur directly, indirectly and cumulatively as a result of federal approval of your proposal. For each impacted resource provide a brief explanation of how the resource might be affected, how the impact level was determined, and why the chosen impact level is appropriate. If an environmental review has already been conducted on your proposal and is still viable, include the citation including any planned mitigation for each applicable resource, and choose an impact level as mitigated. If the resource does not apply to your proposal, mark NA in the first column. Add any relevant resources (see A.24 on the ESF) if not included in the list.

Use a separate sheet to briefly clarify how each resource could be adversely impacted; any direct, indirect, and cumulative impacts that may occur; and any additional data that still needs to be determined. Also explain any planned mitigation already addressed in previous environmental reviews.

Part B: This is a list of mandatory impact criteria that preclude the use of categorical exclusions. If you answer “yes” or “maybe” for any of the mandatory criteria, you must develop an EA or EIS regardless of your answers in Part A. Explain all “yes” and “maybe” answers on a separate sheet.

Conversion Site

A. ENVIRONMENTAL RESOURCES Indicate potential for adverse impacts. Use a separate sheet to clarify responses per instructions for Part A on page 9.	Not Applicable- Resource does not exist	No/Negligible Impacts- Exists but no or negligible impacts	Minor Impacts	Impacts Exceed Minor EA/EIS required	More Data Needed to Determine Degree of Impact EA/EIS required
1. Geological resources: soils, bedrock, slopes, streambeds, landforms, etc.	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
2. Air quality	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
3. Sound (noise impacts)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
4. Water quality/quantity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
5. Stream flow characteristics	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
6. Marine/estuarine	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
7. Floodplains/wetlands	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
8. Land use/ownership patterns; property values; community livability	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
9. Circulation, transportation	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
10. Plant/animal/fish species of special concern and habitat; state/federal listed or proposed for listing	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
11. Unique ecosystems, such as biosphere reserves, World Heritage sites, old growth forests, etc.	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
12. Unique or important wildlife/ wildlife habitat	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
13. Unique or important fish/habitat	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
14. Introduce or promote invasive species (plant or animal)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
15. Recreation resources, land, parks, open space, conservation areas, rec. trails, facilities, services, opportunities, public access, etc. <i>Most conversions exceed minor impacts. See Step 3.B</i>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
16. Accessibility for populations with disabilities	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
17. Overall aesthetics, special characteristics/features	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18. Historical/cultural resources, including landscapes, ethnographic, archeological, structures, etc. Attach SHPO/THPO determination.	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
19. Socioeconomics, including employment, occupation, income changes, tax base, infrastructure	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
20. Minority and low-income populations	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
21. Energy resources (geothermal, fossil fuels, etc.)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
22. Other agency or tribal land use plans or policies	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
23. Land/structures with history of contamination/hazardous materials even if remediated	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
24. Other important environmental resources to address.	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

(Converted Site continued)

B. MANDATORY CRITERIA If your LWCF proposal is approved, would it...	Yes	No	To be determined
1. Have significant impacts on public health or safety?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Have significant impacts on such natural resources and unique geographic characteristics as historic or cultural resources; park, recreation, or refuge lands, wilderness areas; wild or scenic rivers; national natural landmarks; sole or principal drinking water aquifers; prime farmlands; wetlands (E.O. 11990); floodplains (E.O 11988); and other ecologically significant or critical areas.	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
3. Have highly controversial environmental effects or involve unresolved conflicts concerning alternative uses of available resources [NEPA section 102(2)(E)]?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
4. Have highly uncertain and potentially significant environmental effects or involve unique or unknown environmental risks?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
5. Establish a precedent for future action or represent a decision in principle about future actions with potentially significant environmental effects?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
6. Have a direct relationship to other actions with individually insignificant, but cumulatively significant, environmental effects?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
7. Have significant impacts on properties listed or eligible for listing on the National Register of Historic Places, as determined by either the bureau or office.(Attach SHPO/THPO Comments)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
8. Have significant impacts on species listed or proposed to be listed on the List of Endangered or Threatened Species, or have significant impacts on designated Critical Habitat for these species.	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
9. Violate a federal law, or a state, local, or tribal law or requirement imposed for the protection of the environment?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
10. Have a disproportionately high and adverse effect on low income or minority populations (Executive Order 12898)?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
11. Limit access to and ceremonial use of Indian sacred sites on federal lands by Indian religious practitioners or significantly adversely affect the physical integrity of such sacred sites (Executive Order 13007)?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
12. Contribute to the introduction, continued existence, or spread of noxious weeds or non-native invasive species known to occur in the area, or actions that may promote the introduction, growth, or expansion of the range of such species (Federal Noxious Weed Control Act and Executive Order 13112)?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Environmental Reviewers

The following individual(s) provided input in the completion of the environmental screening form. List all reviewers including name, title, agency, field of expertise. Keep all environmental review records and data on this proposal in state compliance file for any future program review and/or audit. The ESF may be completed as part of a LWCF pre-award site inspection if conducted in time to contribute to the environmental review process for the proposal.

1. **Maryellen Tuttell, AICP; Manager, Planning & Environmental Resources, DOWL HKM; Environmental Planning**
- 2.
- 3.

The following individuals conducted a site inspection to verify field conditions. List name of inspector(s), title, agency, and date(s) of inspection.

1. **Maryellen Tuttell, AICP; Manager, Planning & Environmental Resources, DOWL HKM; various dates - 2010**
2. **Michelle Colby, IRWA; Manager, Real Estate Services, DOWL HKM; various dates – 2010, 2011**
3. **Jim Amundsen, P.E.; Project Manager, DOT&PF, various dates – 2010-2011**

State may require signature of LWCF sub-recipient applicant here: _____ Date _____

Replacement Site

A. ENVIRONMENTAL RESOURCES Indicate potential for adverse impacts. Use a separate sheet to clarify responses per instructions for Part A on page 9.	Not Applicable- Resource does not exist	No/Negligible Impacts- Exists but no or negligible impacts	Minor Impacts	Impacts Exceed Minor EA/EIS required	More Data Needed to Determine Degree of Impact EA/EIS required
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2. Air quality	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
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14. Introduce or promote invasive species (plant or animal)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
15. Recreation resources, land, parks, open space, conservation areas, rec. trails, facilities, services, opportunities, public access, etc. <i>Most conversions exceed minor impacts. See Step 3.B</i>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
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Replacement Site continued

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8. Have significant impacts on species listed or proposed to be listed on the List of Endangered or Threatened Species, or have significant impacts on designated Critical Habitat for these species.	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
9. Violate a federal law, or a state, local, or tribal law or requirement imposed for the protection of the environment?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
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1. **Maryellen Tuttell, AICP; Manager, Planning & Environmental Resources, DOWL HKM; various dates - 2010**
2. **Michelle Colby, IRWA; Manager, Real Estate Services, DOWL HKM; various dates – 2010, 2011**
3. **Jim Amundsen, P.E.; Project Manager, DOT&PF, various dates – 2010-2011**

State may require signature of LWCF sub-recipient applicant here: _____ Date _____

Step 7. Recommended NEPA Pathway and State Appraisal/Waiver Valuation

First, consult the attached list of "Categorical Exclusions (CEs) for Which a Record is Needed." If you find your action in the CE list **and** you have determined in Step 6A that impacts will be minor or less for each applicable environmental resource on the ESF **and** you answered "no" to all of the "Mandatory Criteria" questions in Step 6B, the proposal qualifies for a CE. Complete the following "State LWCF Environmental Recommendations" box indicating the CE recommendation.

If you find your action in the CE list **and** you have determined in Step 6A that impacts will be greater than minor or that more data is needed for any of the resources **and** you answered "no" to all of the "Mandatory Criteria" questions, your environmental review team may choose to do additional analysis to determine the context, duration, and intensity of the impacts of your project or may wish to revise the proposal to minimize impacts to meet the CE criteria. If impacts remain at the greater than minor level, the State/sponsor must prepare an EA for the proposal. Complete the following "State Environmental Recommendations" box indicating the need for an EA.

If you do not find your action in the CE list, regardless of your answers in Step 6, you must prepare an EA or EIS. Complete the following "State Environmental Recommendations" box indicating the need for an EA or EIS.

State NEPA Pathway Recommendation

I certify that a site inspection was conducted for each site involved in this proposal and to the best of my knowledge, the information provided in this LWCF Proposal Description and Environmental Screening Form (PD/ESF) is accurate based on available resource data. All resulting notes, reports and inspector signatures are stored in the state's NEPA file for this proposal and are available upon request. On the basis of the environmental impact information for this LWCF proposal as documented in this LWCF PD/ESF with which I am familiar, I recommend the following LWCF NEPA pathway:

- This proposal qualifies for a Categorical Exclusion (CE).
 - CE Item #:
 - Explanation:
- This proposal requires an Environmental Assessment (EA) which is attached and has been produced by the State/sponsor in accordance with the LWCF Program Manual.
- This proposal may require an Environmental Impact Statement (EIS). NPS guidance is requested per the LWCF Program Manual.

Reproduce this certificate as necessary. Complete for each LWCF appraisal or waiver valuation.

State Appraisal/Waiver Valuation Review

Property address:

Date of appraisal transmittal letter/waiver:

Real property value: \$

Effective date of value:

I certify that: a State-certified Review Appraiser has reviewed the appraisal and has determined that it was prepared in conformity with the Uniform Appraisal Standards for Federal Land Acquisitions.

OR

the State has reviewed and approved a waiver valuation for this property per 49 CFR 24.102(c)(2)(ii).

SLO/ASLO original Signature _____

Date _____

(Typed) Name

Title

Agency

Land and Water Conservation Fund (LWCF) Proposal Description and Environmental Screening Form Additional Information

Step 4/Page 2 – Conversion Amendment Checklist

- 1) Transmittal letter from State to NPS.

To be attached.

- 2) Explanation of need to convert the parkland, alternatives analysis.

The State of Alaska Department of Transportation & Public Facilities (DOT&PF) is proposing to improve Dowling Road between Old Seward Highway and Minnesota Boulevard. This project will replace the existing failing bridge over Campbell Creek and widen the road to include pedestrian facilities on both sides. Although alternative alignments were considered for the portion of the project between C Street and Minnesota Boulevard they were considered to have more impacts and/or to not meet the project purpose and need. No alternative alignments were evaluated for the portion of the project between Old Seward Highway and C Street, as there is an existing road constructed along the alignment and the properties on either side of Dowling Road are fully developed. The No Action alternative would not improve Dowling Road, the bridge over Campbell Creek, or the Campbell Creek Trail's existing at-grade crossing of Dowling Road.

- 3) Explanation of how the conversion is in accord with the State Comprehensive Outdoor Recreation Plan (SCORP).

The SCORP identifies the rehabilitation, upgrade or expansion of existing high-demand facilities as a high priority for the State (SCORP, page 53). This project will upgrade the Campbell Creek Greenbelt trail system, one of the highest-demand recreation facilities in Anchorage. The upgrades include providing a new grade-separated crossing for the trail at Dowling Road, providing a new parking area for greenbelt/trail users, and providing trail connections to the new parking area and to new pedestrian facilities along Dowling Road.

The project is also consistent with other State priorities (SCORP, page 53), including the rehabilitation, upgrade and expansion of trails and the acquisition of access to existing recreation lands and facilities.

The proposed project is also consistent with Community high priorities listed in the SCORP (page 53), including trails/trail heads and rehabilitate, upgrade or expand existing facilities; and medium priorities relating to land acquisition of access to existing recreation lands and facilities.

- 4) For the park site proposed for conversion:
 - a) A completed DNF with the post conversion park acreage
 - b) A location map of the proposed conversion site

- c) A map of the existing 6(f) boundary and overlay of the proposed conversion.
- d) A description of the recreation resources, facilities and recreation opportunities that will be impacted, displaced or lost by the proposed conversion.

The recreation resource impacted by the project is the Campbell Creek Greenbelt and Trail. Approximately 0.464 acres of the property would be acquired by DOT&PF for right-of-way. Another 0.002 acres would be occupied by a utility structure under a utility easement.

These impacts are mitigated through a number of proposed enhancements to the Greenbelt and Trail. The trail currently has an at-grade crossing of Dowling Road, which is inconvenient and even dangerous for trail users. The proposed enhancements include the additional of 0.447 acres of adjacent property, construction of a parking area on this new area, construction of a new grade-separated crossing under Dowling Road, construction of trails linking the Greenbelt Trail with the parking area and new pedestrian facilities along Dowling Road, and an easement over the properties acquired from the MOA for long-term trail use and maintenance.

These enhancements will result in a net benefit to the recreation facilities and opportunities.

- 5) For the proposed replacement site:
 - a) A completed DNF
 - b) A location map
 - c) A map of the 6(f) boundary
 - d) A description of the site's physical characteristics and resource attributes

The property provided to the MOA in exchange for the right-of-way acquisition consists of two parcels making up 0.447 acres. The proposed land is located adjacent to the Campbell Creek Greenbelt. The property will be improved with a parking area (including accessible parking) and a trail connection from the parking area to the Campbell Creek Greenbelt Trail.

In addition to this, DOT&PF will construct a new grade-separated trail connection under the Dowling Road bridge and will provide an easement to the MOA for trail use and maintenance over this area as well as over the Campbell Creek Greenbelt and Trail lands acquired from the MOA for the road improvement project.

- e) Owner of the replacement site and its recent history of use/function.

The replacement site was privately owned and was occupied by an apartment building. The site has been acquired by DOT&PF to be provided to MOA for park purposes.

- f) Explanation of how replacement is of reasonably equivalent usefulness and location; description of the recreation needs that will be met, population serviced and facilities/opportunities provided.

The Campbell Creek Greenbelt is a very popular recreation area for Anchorage residents. One major drawback to the existing trail is the at-grade road crossing at Dowling Road.

The replacement property is adjacent to the greenbelt and provides a new parking facility for users of the Greenbelt and Trail. DOT&PF is also providing new trail connections under the Dowling Road Bridge and connecting to the new parking area and new pedestrian facilities along Dowling Road.

The proposed changes will enhance the recreation opportunities by providing parking for trail users and by providing a new grade-separated trail connection under the Dowling Road bridge to replace the at-grade crossing. The enhanced recreation resource will continue to serve the entire population of Anchorage. The proposed enhancements add facilities (parking, grade-separated road crossing) to the Campbell Creek Greenbelt and Trail recreation resources.

g) Owner/manager of the new replacement park.

The MOA Parks and Recreation will be the owner and manager of the lands and easements provided.

h) Timeframe for completing construction required to replace the recreation opportunity lost/date replacement will be open to the public.

Construction of the road improvements are expected to begin in the Summer 2011 and to be complete by Fall 2012. Construction of the enhancements discussed above will be complete by Fall 2012. A Traffic Control Plan and Trail Detour Plan will be developed in coordination with MOA Parks and Recreation to ensure continued access and use of the Campbell Creek Greenbelt Trail throughout the construction process.

6) NEPA EA

The EA completed by FHWA in 2007 is attached, as is an Environmental Screening Form.

Step 5/page 3- Summary of Previous Environmental Review

1) Date of Environmental Review, Purpose, Lead Agency/Sponsor.

An EA was completed in November 2007 on the West Dowling Road Improvements Project. The EA covered road improvements, including the replacement of the Campbell Creek Bridge, the impacts to 6f properties and the proposed mitigation (replacement) and improvements. Coordination with MOA Parks & Recreation, DNR, and NPS on the Section 6f impacts and mitigation occurred during preparation of the EA, resulting in preliminary approval of the proposed mitigation.

FHWA was the lead agency and the DOT&PF was the project sponsor.

2) Description of the proposed action and alternatives.

DOT&PF is proposing to improve Dowling Road between Old Seward Highway and Minnesota Boulevard. This project will replace the existing failing bridge over Campbell Creek and widen the road to include pedestrian facilities on both sides. Although alternative alignments were considered for the portion of the project between C Street and Minnesota Boulevard they were considered to have more impacts and/or to not meet the project purpose and need. No alternative alignments were evaluated for the portion of the project between Old Seward Highway and C Street, as there is an existing road constructed along the alignment and the properties on either side of Dowling Road are fully developed. The No Action alternative would not improve Dowling Road, the bridge over Campbell Creek, or the Campbell Creek Trail's existing at-grade crossing of Dowling Road.

3) Who was involved in identifying resource impact issues and developing the proposal including the interested and affected public, government agencies, and Indian tribes?

The design and environmental team consulted with federal, state and local agencies; governments; tribal organizations; and the public during preparation of the EA. The consultation and coordination process for the EA is described in detail in Section 4 (Consultation and Coordination), Appendix B (Scoping Summary Report) and Appendix L (EA Review and Other Coordination). Specific coordination on the Section 4(f)/Section 6(f) impacts and mitigation is addressed in the stand-alone Section 4(f)/6(f) Evaluation. The list of preparers for the EA is included as Section 5 (List of Preparers) of the EA.

4) Environmental resources analyzed and determination of impacts for proposed actions and alternatives.

The EA covered physical, biotic and human environmental resources as listed in Section 3 (Affected Environment and Consequences). The FONSI signed in April 2008 identifies the minor impacts associated with the project, including vegetation disturbance and/or loss, fill in less than 2 acres of wetlands, and the conversion/replacement of 6(f) lands. The FONSI documents that the Proposed Action will have no significant impact on the human environment.

5) Any mitigation measures to be part of the proposed action.

The FONSI signed in 2008 identifies 71 specific commitments that were incorporated into the action to address air quality, water bodies, floodplains, water quality, coastal resources, vegetation, wetlands, essential fish habitat, wildlife, land ownership, socioeconomics, traffic, noise, cultural resources, recreation resources, utilities, contaminated sites, visual effects, and indirect and cumulative impacts.

6) Intergovernmental Review Process – Does State have a Clearinghouse process?

The State of Alaska does not have a Clearinghouse process.

7) Public comment periods (how long, when, who was invited to comment) and agency response.

The EA scoping process included two sets of public and agency meetings, the first in October 2002 and the second in May 2003. These meetings were advertized in the local newspaper and through a direct mailing to residents/property owners in the area. Meetings with agencies occurred throughout development of the EA from 2002 to 2008. Notice of the availability of the EA was published in multiple venues in January 2007 and sent to the mailing list; copies of the EA were provided to agencies. The public and agency review processes are documented in detail in Section 4 (Consultation and Coordination), Appendix B (Scoping Summary Report) and Appendix L (EA Review and Other Coordination), as well as in the stand-alone Section 4(f)/6(f) Evaluation.

Agency comments focused primarily on fish and wildlife habitat issues, including moose passage. These have been addressed with mitigation measures and design of the bridge to allow for moose passage.

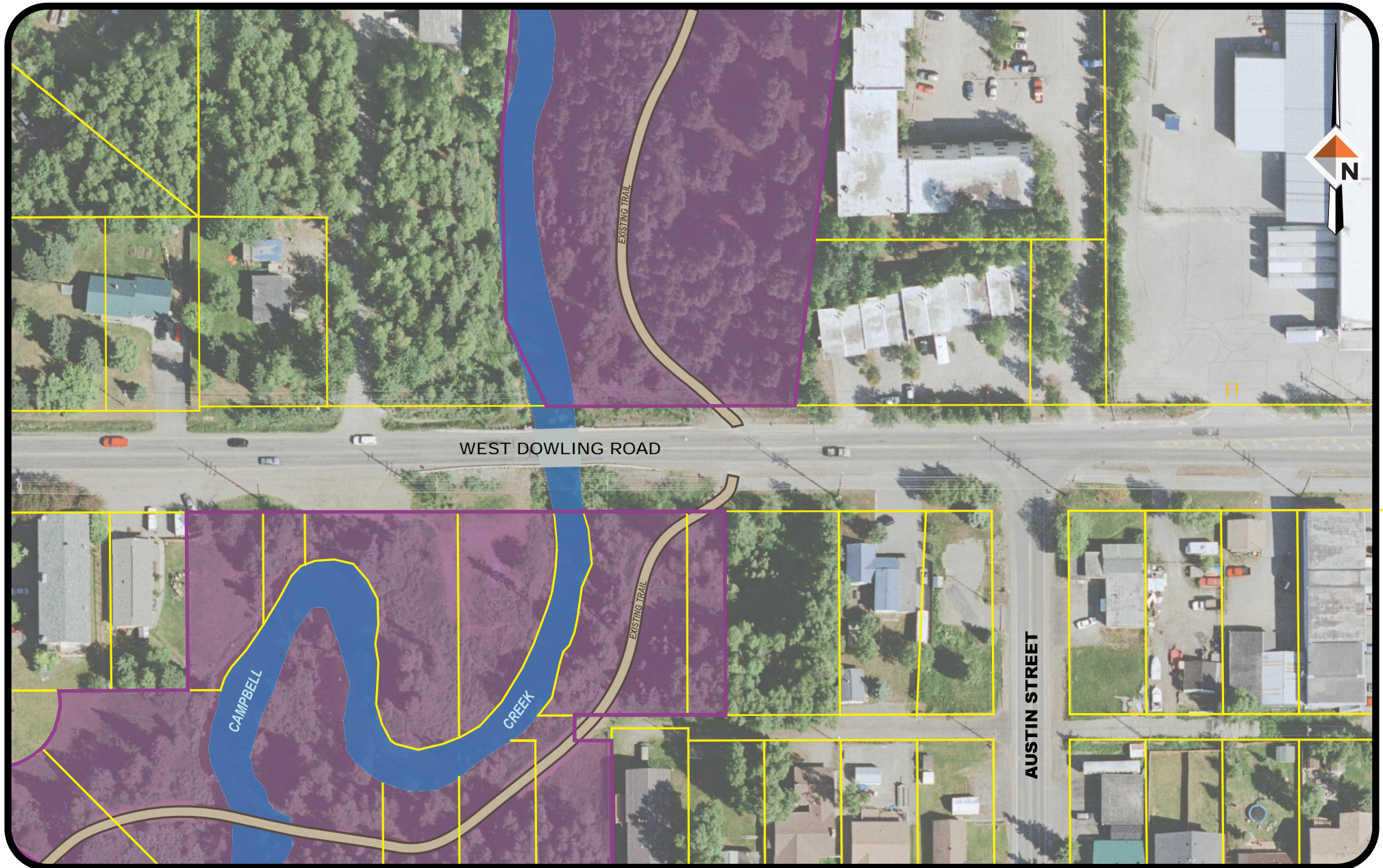
Additional public outreach has been conducted recently, including an additional mailing focused on the LWCF conversion, a public meeting on the conversion and a presentation to the Parks and Recreation Commission. Public comments received at the meeting were positive and the Parks and Recreation Commission adopted a resolution supporting the conversion (see attached).

8) Any formal decision and supporting reasons regarding degree of impacts to the human environment.

The FHWA FONSI signed in April 2008 documents the decision of no significant impacts and provides supporting reasons for the decision.

9) Was this proposed LWCF federal action and/or any other federal actions analyzed/reviewed in any of the previous environmental reviews? If so, what was analyzed and what impacts were identified? Provide specific environmental review document references.

Yes. A specific analysis of the Section 4(f)/Section 6(f) impacts and actions was prepared (Section 4(f)/6(f) Evaluation). The replacement of the Campbell Creek bridge was addressed and the resulting impacts on the Campbell Creek Greenbelt. The document identified the need for DOT&PF to acquire right-of-way on either side of the bridge. Mitigation/replacement property was identified, as were other trail improvements that provide a net benefit to the recreation property and use.



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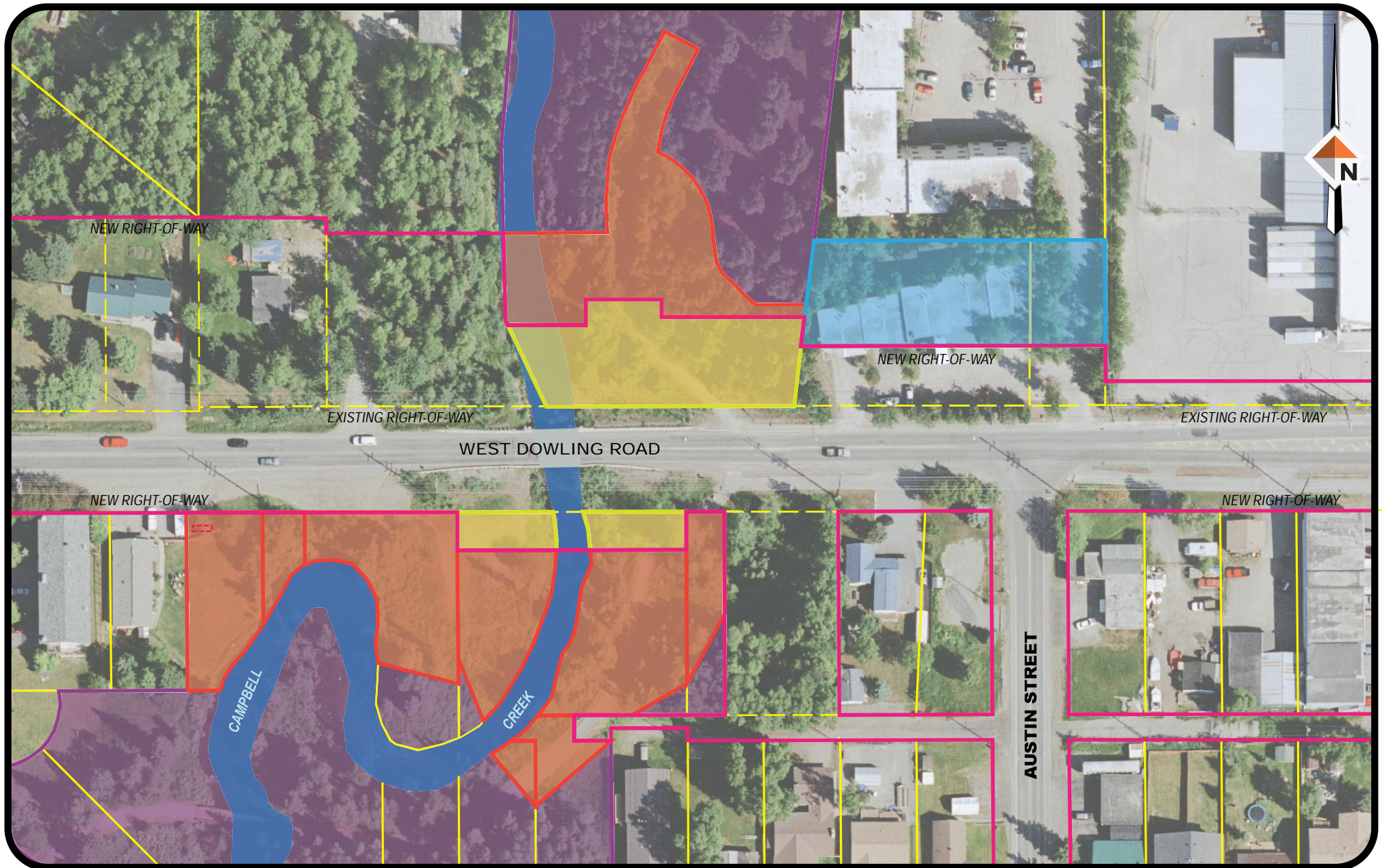
March 2011

EXISTING CONDITIONS
 WEST DOWLING ROAD LAND EXCHANGE
 ANCHORAGE, ALASKA

Figure 1



LEGEND
 LWCF
 PROPERTY



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March 2011

DOT ACQUISITION AND TCP LOCATIONS
 WEST DOWLING ROAD LAND EXCHANGE
 ANCHORAGE, ALASKA

Figure 2



LEGEND	
	LWCF PROPERTY
	TCP REQUIRED
	DOT ROW ACQUISITION
	REPLACEMENT PARCEL



Municipality of Anchorage

P.O. Box 196650 • Anchorage, Alaska 99519-6650 • <http://www.muni.org>

Mayor Mark Begich

Parks & Recreation Department

Miriam McCulloch
Alaska Department of Transportation and Public Facilities
Preliminary Design and Environmental
4111 Aviation Avenue
P.O. BOX 196900
Anchorage, Alaska 99519-6900

October 30, 2007

Subject: West Dowling Road Connection Project

Dear Ms McCulloch:

We have reviewed the Section 4(f)/6(f) Evaluation for the West Dowling Road Connection Project.

The Municipality of Anchorage (the agency with jurisdiction over the Campbell Creek Greenbelt) generally agrees with the assessment of impacts, the proposed measures to minimize harm; and the mitigation necessary to preserve, rehabilitate, and enhance the relevant features and values of the Section 4(f) property. The Municipality generally agrees that such measures will result in a net benefit to the Section 4(f) property.

We understand that the proposed improvements, including trail and other mitigation, will be designed to meet or exceed applicable design standards. We understand that the Parks and Recreation Department will have the opportunity to work with engineers and designers to increase the visual enhancement possibilities of the bridge structure, landscaping, and other features to complement the greenbelt environment.

We understand that the project is subject to additional permitting processes including mitigating 6(f) (LWCF) impacts and review by the Municipal Project Management and Engineering Department.

We look forward to continuing to work with ADOT&PF on this important project.

Sincerely,

Jeff Dillon
Director, MOA Parks & Recreation Department

Cc: Monique Anderson, MOA Parks Superintendent
Mary Jane Michael, Director, MOA OECD

Community, Security, Prosperity



United States Department of the Interior

OFFICE OF THE SECRETARY
Washington, DC 20240



FEB 02 2007

9043.1
PEP/NRM

ER 07/65

Mr. Dale Lewis
Environmental Project Manager
Federal Highway Administration
709 W. 9th Street, Room 851
Juneau, Alaska 99802

Date: 2/6/07
Proj. # 55012

Preliminary Design & Environmental	Section Chief	Env. Coordinator	Env. Data Leader	Env. Analyst	Project File	Central File
PAEW	PAEW	PAEW	PAEW	PAEW	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Macaluso	Macaluso	Macaluso	Macaluso	Macaluso		

Dear Mr. Lewis:

This is in response to the request for the Department of the Interior's comments on the Draft Environmental Assessment and Programmatic Section 4(f) Evaluation for the **Widening of West Dowling Road Connection Project in Anchorage, Alaska.**

The proposed action is to construct a five-lane arterial road connecting Old Seward Highway to Minnesota Drive in Anchorage, Alaska. The Campbell Creek Greenbelt (a Section 4(f) and 6(f) property) extends through the project area and would be crossed following an existing right-of-way for Dowling Road. Because of the north-south orientation of the greenbelt, it is not feasible to shift the project's location to avoid this Section 4(f) resource. Improvements associated with the project to provide greater recreation utility and usefulness of existing parkland include:

- Grade Separated Trail Crossing
- Bicycle/Pedestrian Newark Improvements along Dowling Road
- Section 6(f) Property Replacement Package

Section 4(f) Evaluation Comments

We concur with the assessment that there is no feasible and prudent alternative to the proposed action for the West Dowling Road Connection Project to cross the Campbell Creek Greenbelt. We also concur that appropriate measures have been incorporated into the project, including the Section 6(f) replacement package, to mitigate the adverse effects to the Campbell Creek Greenbelt (Foxtree Park, Lynwood Park, and Campbell Creek Trail).

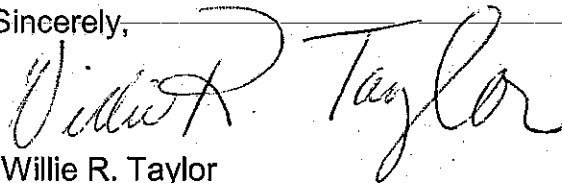
Page -2-

Summary Comments

The Department of the Interior has no objection to Section 4(f) approval of this project, provided that all mitigation, enhancement and beneficial measures, including the Section 6(f) land replacement package documented in the environmental assessment are included in the project plans.

We appreciate the opportunity to review and comment on the Section 4(f) Evaluation. Please contact Joan Darnell, National Park Service, Environmental Resources Team Manager (telephone: 907 644-3526) concerning comments on the Section 4(f) Evaluation.

Sincerely,



Willie R. Taylor
Director, Office of Environmental Policy
and Compliance

cc:

Jerry O. Ruehle
Alaska Department of Transportation
and Public Facilities
4111 Aviation Avenue
P.O. Box 196900
Anchorage, AK 99519-6900



MUNICIPALITY OF ANCHORAGE
ANCHORAGE PARKS & RECREATION
DEPARTMENT



RESOLUTION NO. 2011-04

Proposed Land Exchange to Replace Park Land Needed for West Dowling Road Upgrade

WHEREAS, the Anchorage Parks and Recreation Commission serves in an advisory capacity to both the Mayor and the Assembly; and

WHEREAS, the Anchorage Parks and Recreation Commission has the responsibility and duty to provide for the long-term vision of our park system by ensuring that a balance of parks, natural resources, and recreation facilities provides for the health, welfare, and safety of all residents of the Anchorage Bowl; and

WHEREAS, Alaska Department of Transportation and Public Facilities proposes improvements to West Dowling Road affecting the Campbell Creek Greenbelt; and

WHEREAS, the affected lands includes park lands protected under terms of a U.S. Land and Water Conservation Fund Act grant agreement; and

WHEREAS, under applicable law the converted area must be replaced with lands of equivalent value, usefulness, and location relative to the lands needed for right-of-way purposes; and

WHEREAS, the proposed road upgrade project provides replacement land and easements, together with improvements that will increase the safety and convenience of park and trail users as well as motor vehicle users; therefore,

BE IT RESOLVED, that the Anchorage Parks and Recreation Commission supports the proposal, affecting the Campbell Creek Greenbelt, to allow certain park lands to be used for right-of-way purposes in exchange for land, easements, and improvements satisfactory for LWCF purposes, to facilitate improvements to West Dowling Road and benefit park and trail users.

PASSED AND APPROVED by the Anchorage Parks and Recreation Commission this 10th day of March 2011.

Chair
Parks and Recreation Commission

ATTEST:

John Rodda, Director
Parks & Recreation Department